



**Carver County Board of Commissioners
November 4, 2025
Board Meeting**

The County Board Room is open to the public

This meeting will be broadcast live at:
<https://youtube.com/@CarverCountyMN>

- 9:00 a.m. 1. **CONVENE**
- 1.1. Pledge of allegiance
 - 1.2. Public comments that relate to an item on the agenda may be heard when that agenda item is discussed. Please limit your public comments to five minutes or less.

Individuals unable to attend in person can provide public comments by email at admin-contact@carvercountymn.gov
 - 1.3. Agenda review and adoption
 - 1.4. Approve October 21, 2025 minutes 3-4
 - 1.5. Community Announcements
- 9:20 a.m. 2. **CONSENT AGENDA**
- 2.1. Professional Service Agreement with Metro West Inspection Services, Inc. (Land Management Department) 5-6
 - 2.2. Mathiowetz Construction - Request to Excavate and Deposit Additional Fill Material on Private Property (IUP) 7-15
 - 2.3. Approval to contract with Minnesota Native Landscapes for Big Woods Ravine Stabilization Project 16-18
 - 2.4. Halvorsen - Request to Declare a 15-acre Parcel a Farm (CUP) .. 19-23
 - 2.5. Professional Services Agreement for Highway 10 - Victoria Area & Highway 11 - Victoria Commercial Area Projects with Bolton & Menk, Inc. 24-25

2.6. Final Payment to Blackstone Contractors, LLC for Construction
of the Creative Play Area at Lake Minnewashta Regional Park 26-27

2.7. Amendment to Professional Service Agreement with 7
SRF Consulting Group for TH 212 Project Pavement
Settlement Repairs 28-29

2.8. Lower MN Watershed District Board of Managers Appointment..... 30-31

2.9. Review Health & Human Services and Commissioner Warrants

9:30 a.m. 3. **REGULAR SESSION**

3.1. 2026 Legislative Priorities 32-53

9:50 a.m. 4. **COUNTY ADMINISTRATOR REPORT**

9:55 a.m. 5. **ADJOURN REGULAR SESSION**

UPCOMING MEETINGS AND EVENTS

November 18, 2025	9:00 a.m.	Board Meeting
	1:30 p.m.	Family Resource Center (FRC) Grand Opening & Ribbon Cutting (Chaska Moravian Church, 115 East 4 th St., Chaska)
November 25, 2025	9:00 a.m.	Board Work Session
	6:00 p.m.	2026 Levy & Budget Hearing
December 2, 2025	9:00 a.m.	Board Meeting
December 7-10, 2025		AMC Annual Conference (DoubleTree by Hilton, 7800 Normandale Blvd, Mpls)
December 16, 2025	7:30 a.m.	Legislative Breakfast (Chanhassen Legion, 290 Lake Dr. E, Chanhassen MN)
	10:00 a.m.	Board Meeting
January 6, 2026	9:00 a.m.	Board Organizational Session

Carver County

Board of Commissioners

Regular Session Minutes
October 21, 2025

A Regular Session of the Carver County Board of Commissioners was held in the County Government Center, Chaska, on October 21, 2025. Chair Tom Workman convened the session at 9:00 a.m.

Members present: Tom Workman, Tim Lynch, John P. Fahey, Matt Udermann and Lisa Anderson.

Received Public Comment from Courtney Johnson, City of Carver Mayor and Laurie Sayre, City of Carver Council Member.

Matt Udermann proposed removal of item 2.6 from the consent agenda, no second, motion failed.

Tim Lynch moved, Lisa Anderson seconded, to approve the agenda. Motion carried 4-1, Udermann nay.

John P. Fahey moved, Tim Lynch seconded, to approve the minutes of the October 7, 2025, Regular Session. Motion carried unanimously.

Tim Lynch moved, John P. Fahey seconded, to approve the following consent agenda items:

Appointed Lorelee Iverson as a mandated Mental Health Advisory Committee Member.

Approved amendment to the 2025-2027 MOA with the University of Minnesota for Extension Services.

Adopted Resolution 72-25 establishing and defining the 4-Day Work Week Program and authorize the County Administrator to execute the Memoranda of Agreement with the applicable Unions and Association regarding participation in the Voluntary 4-Day Work Week Program.

Adopted Resolution 73-25 establishing and defining the Voluntary Furlough Program and authorize the County Administrator to execute the Memoranda of Agreement with the applicable Unions and Association regarding participation in the Voluntary Furlough Program.

Approved a professional services agreement with Barnum Gate Services for the amount of \$64,140 for replacement and construction of a new electronic entrance gate system at Lake Minnewashta Regional Park upon completion of the contract review process.

Approved amendment No.1 to the contract with UrbanEdge Solutions & Supply LLC subject to completion of the contract review process.

Approved and adopted the Coney Island historical & cultural resources interpretive plan.

Approved an amendment to a Cooperative Construction Agreement with the State of Minnesota and the City of Chaska for the Highway 41/10 Project, pending finalization of the contract review process.

Approved motion to delegate authority to the Employee Relations Director with approval of the County Administrator, to modify the County's FMLA leave year if, upon completion of Employee Relations' review, it is determined that such a change would better align with the administration of the MNPL law and support overall consistency and operational efficiency. If the FMLA year is modified, Employee Relations will update the Family and Medical Leave Act Policy accordingly to reflect the change and ensure compliance with all applicable laws.

Reviewed October 13, 2025, Community Social Services' actions/Commissioners' warrants in the amount of \$441,839.88 and reviewed October 17, 2025, Community Social Services' actions/Commissioners' warrants in the amount of \$425,068.10.

Motion carried 4-1, Matt Udermann nay.

Lyndon Robjnt introduced Eric Hansen, Chief Executive Officer of Southwest Transit to speak on the resolution of support for Suburban Transit Providers.

John P. Fahey moved, Lisa Anderson seconded to adopt resolution 74-25 of support for suburban transit providers. Motion carried unanimously.

COUNTY ADMINISTRATOR REPORT – Dave Hemze would like to remind everyone that this week is Employee Appreciation Week, and today we will be celebrating the Years of Service and Retiree Recognition Program.

Tim Lynch moved, Matt Udermann seconded to enter into closed session at 9:41 a.m. pursuant to MN Statute Section 13D.05, Subd 3 (c)(1-3) to review confidential appraisal data of the real properties at the NE corner of CR33 and CR135, Norwood Young America, MN (PID #020340600) and a portion of the property on the west side of CR135 north of intersection 102nd St., Norwood Young America, MN (PID #020270910). Motion carried unanimously.

Lisa Anderson moved, John P. Fahey seconded to go back into regular session. Motion carried unanimously.

Tim Lynch moved, Matt Udermann seconded, to adjourn the Regular Session at 10:45 a.m. and go into a work session to discuss the Baylor Regional Park Long Range Plan Update and League of Women Voters' 2024 Post Election Review. Motion carried unanimously.

Dave Hemze
County Administrator



Carver County Board of Commissioners
Request for Board Action

Agenda Item Name: Professional Service Agreement with Metro West Inspection Services, Inc. (Land Management Department)

RBA Number: 2025-2244

Department: Public Services - Land Management

Contact: Jason Mielke, Land Use Manager, 952-361-1817

Presenter:

Contract Name & Number: Building Official and Inspection Services (2026-2028)
Contract #25-469

Meeting Date: November 4, 2025

Item Type: Consent

Strategic Initiative:

Taxpayer Value and Customer Service: Providing the best value and optimal customer service.

Background/Justification:

The Carver County Land Management Department is responsible for administering and enforcing the State Building Code within the unincorporated areas of Carver County (10 townships). The current contract with Metro West Inspection Services, Inc. expires on December 31, 2025. This agreement, which began on January 1, 2023, was established following a 2020 Request for Proposal (RFP) process. Metro West Inspection Services (represented at the time by Todd Geske, former owner, and now by Mike Rosenau, current owner) was the sole respondent. County staff evaluated their proposal based on cost, customer service, and scope of building inspection services provided.

The current contract includes the following renewal clause:

"At the termination of the above Contract Term, this Contract may be renewed for an additional three-year period, upon prior written agreement of the County and Contractor."

At this time, the Land Management Department recommends renewing the contract with

Metro West Inspection Services, Inc. for the 2026-2028 term, based on the following factors:

- The fee will remain at 37% of permit revenue, representing no increase from the prior contract.
- Metro West has consistently provided excellent customer service to both internal & external stakeholders over the past 15 years.
- The company delivers efficient plan review and permit turnaround times, meeting or exceeding department expectations.
- Metro West currently provides inspection services for the Cities of Cologne, Mayer, New Germany, and Waconia which promotes consistency and uniformity across County jurisdictions.
- Established in 1976, Metro West employs more than eight Minnesota Certified Building Officials and additional qualified staff members, ensuring that the Department's service needs are met.

Action Requested:

Motion to renew the Building Official and Inspection Services contract with METRO WEST INSPECTION SERVICES, INC. for the period of January 1, 2026, through December 31, 2028, pending completion of the contract review process.

Fiscal Impact:

Funding:	Amount Budgeted:

Related Fiscal/FTE Comments:

The Building Official's services are funded entirely through building permit fees collected by the Department. The estimated 2026 contract cost of \$133,419 is based on projected permit revenues of approximately \$360,322. Budget recommendations for 2027 and 2028 will be developed as part of future budgeting processes, based on economic conditions and revenue trends.

Attachments:

None



Carver County Board of Commissioners
Request for Board Action

Agenda Item Name: Mathiowetz Construction - Request to Excavate and Deposit Additional Fill Material on Private Property (IUP).

RBA Number: 2025-2270

Department: Public Services - Land Management

Contact: Jason Mielke, Land Use Manager, 952-361-1817

Presenter:

Contract Name & Number:

Meeting Date: November 4, 2025

Item Type: Consent

Strategic Initiative:

Taxpayer Value and Customer Service: Providing the best value and optimal customer service.

Background/Justification:

File #PZ20250044. On October 21, 2025, the Carver County Planning Commission unanimously voted (7-0) to recommend approval of the Interim Use Permit (IUP) application submitted by Greg Huiras on behalf of Mathiowetz Construction Co. The request seeks authorization for land reclamation involving 10,000 cubic yards or more of material on approximately 28.4 acres located in Section 15, Benton Township.

As part of the Highway 212 project, in March 2025 the Carver County Board of Commissioners approved Interim Use Permit (IUP #PZ20250003) authorizing temporary activities on the site, including stockpiling, crushing, fill placement, and borrow excavation, with up to 80,000 cubic yards of soil placement.

The applicant has since submitted a new IUP application to extend the original permit by adding two additional acres to the already approved 9.5-acre disturbed area and allowing placement of an additional 15,000 cubic yards of soil for reclamation purposes on the subject property. The mining and land reclamation activities consist of a total of approximately 60,000 cubic yards of clay removal and the placement of approximately

95,000 cubic yards of soil. If approved, this new IUP would terminate and supersede the previously issued permit (IUP #PZ20250003).

The Benton Town Board recommended approval of the IUP request.

The applicant must comply with all Carver County Water Management Organization (CCWMO) permit requirements before commencing construction activities.

For the County Board's consideration, a Township Location Map and the Planning Commission's Resolution are attached. The full staff report from the October 21, 2025, Planning Commission meeting is available for review at: [Planning Commission Meeting • Carver County • CivicClerk](#)

Action Requested:

A motion to adopt the Findings of Fact and issue Order #PZ20250044 for the issuance of an Interim Use Permit.

Fiscal Impact:

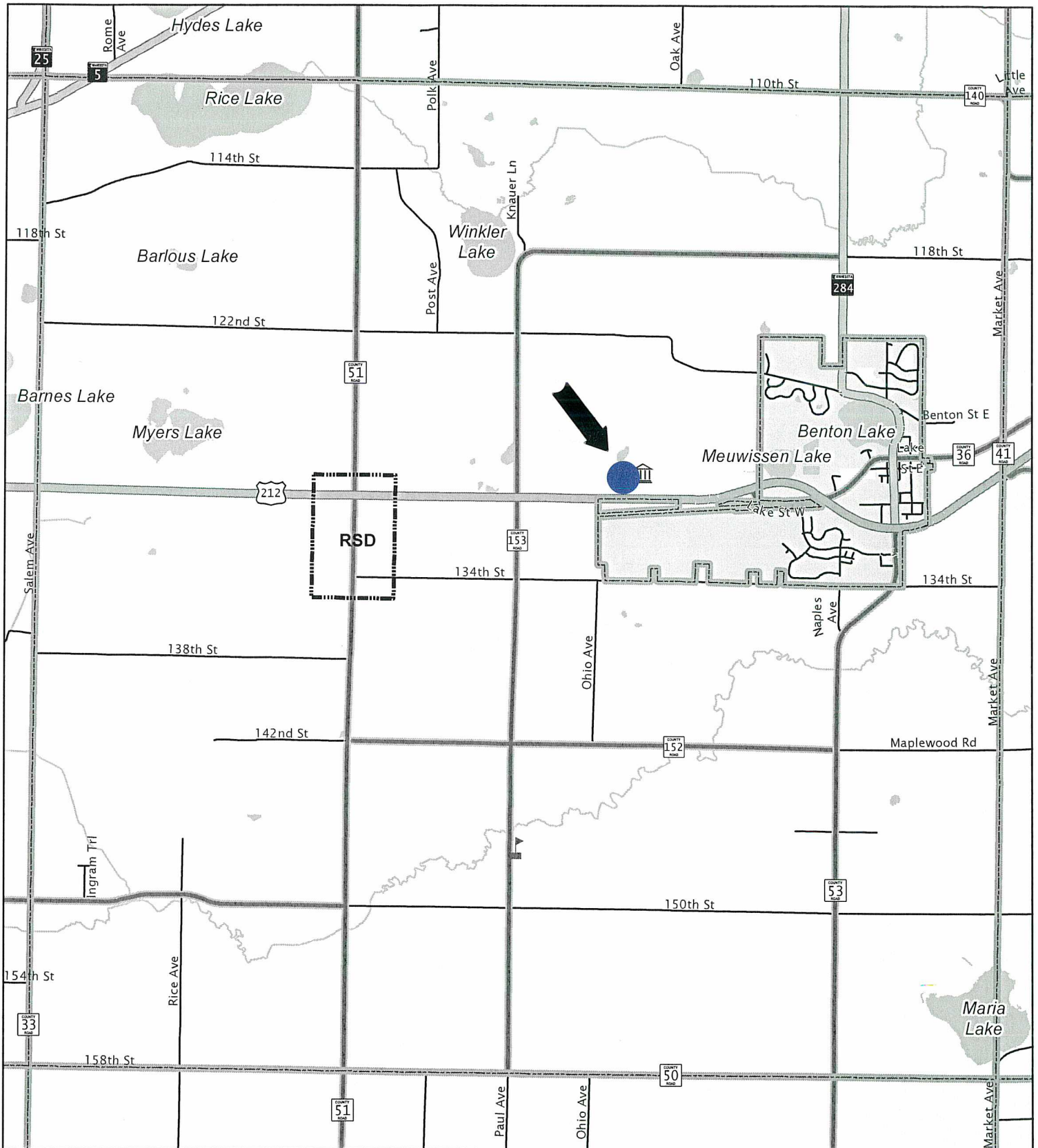
Funding:	Amount Budgeted:

Related Fiscal/FTE Comments:

Attachments:

1. Benton Township Location Map
2. IU-PZ20250044 - PLC Resolution - Signed

BENTON TOWNSHIP



This map was created using Carver County's Geographic Information Systems (GIS), it is a compilation of information and data from various City, County, State, and Federal offices. This map is not a surveyed or legally recorded map and is intended to be used as a reference. Carver County is not responsible for any inaccuracies contained herein.



Map Created by Carver County GIS

COUNTY OF CARVER
PLANNING COMMISSION RESOLUTION

FILE #: PZ20250044

RESOLUTION #: 25-17

WHEREAS, the following application for an Interim Use Permit has been submitted and accepted:

FILE #: PZ20250044

APPLICANT: Mathiowetz Construction Co. (Greg Huiras)

OWNER: David Tellers (CFD Purchaser)

Kenneth M. Tellers Family Trust (Owner & CFD Seller)

Marcia K. Tellers Trust (Owner & CFD Seller)

SITE ADDRESS: 11610 Hwy 212, Norwood Young America, 55368

PERMIT TYPE: Land Reclamation of 10,000+ cu. yds. (Borrow Pit)

PURSUANT TO: County Code, Chapter 152, Section(s) 152.081 and 152.082 (C)(1)

LEGAL DESCRIPTION: See attached Exhibit "A"

PARCEL #: 01-015-0105

WHEREAS, said application was duly considered at a public hearing held by the Carver County Planning Commission at its regular meeting of October 21, 2025; and,

WHEREAS, the Carver County Planning Commission finds as follows:

1. The Tellers Family owns an approximately 28.4-acre parcel located in the West Half (W½) of West Half (W½) of Northwest Quarter (NW¼) of Section 15, Benton Township. The property consists primarily of tilled agricultural field with some scattered wetlands. It is located within the Agricultural Zoning District and the Carver County Water Management Organization (CCWMO) - Carver Creek watershed.
2. As part of the Highway 212 project, in March 2025, the Carver County Board of Commissioners approved Interim Use Permit (IUP #PZ20250003) authorizing temporary activities on the site, including stockpiling, crushing, fill placement, and borrow excavation, with up to 80,000 cubic yards of soil placement. The applicant has since submitted a new IUP application, scheduled for Planning Commission consideration, to extend the original permit by adding two acres of site area and allowing placement of an additional 15,000 cubic yards of soil for reclamation on the subject property.
3. In October 2025, the Carver County Board of Adjustment approved Variance (#PZ20250043) to allow fill placement within 50 feet of a property line and within 500 feet of a residence on an adjacent property.
4. Mathiowetz is requesting an amended Interim Use Permit (IUP) pursuant to Section 152.081 and 152.082 (C)(1) of the Carver County Zoning Code, which authorizes land reclamation involving 10,000 cubic yards or more of material as an Interim Use Permit (IUP).
5. The submitted project narrative (dated September 9, 2025) outlines the project details. Mathiowetz has an agreement with the property owner to remove approximately 60,000 cubic yards of common borrow from the site during the 2025-2026 construction season. The borrow area is currently in crop production. As part of the reclamation effort, approximately 80,000 cubic yards of uncontaminated soil, removed from the Highway 212 road construction project, would be deposited onto the Tellers' property.

The proposed amendment extends the original permit area by an additional two acres, allowing placement of an additional 15,000 cubic yards of clean, uncontaminated soil from the Highway 212 project, for a total of approximately 95,000 cubic yards of fill material.

Equipment used on-site will include excavators, bulldozers, loaders, approximately seven off-road haul trucks, and about 20 on-road trucks. The project will also involve recycling concrete and bituminous pavement for reuse as aggregate base material in the new Highway 212 lanes. Pavement removed from the existing roadway will be stockpiled, crushed, and stored for future use. The processed material will then be transported off-site for incorporation into the new roadway. Equipment used for this process includes loaders, a crusher, conveyors, and shakers.

Working hours are proposed from 6:00 a.m. to 7:00 p.m., Monday through Saturday, with approximately 12 employees (excluding haul truck drivers) on-site. There will be no public access and no signage on the property. Dust control will be managed by applying water using water trucks. Stabilized construction entrances will be implemented to prevent sediment tracking onto the existing Public Works facility driveway and the active Highway 212 roadway.

6. The applicant submitted an updated operations site plan (dated September 5, 2025) identifying the specific areas where material will be removed and where clean, uncontaminated soil will be deposited. The existing 9.5-acre deposit area is located on the southern portion of the Tellers property along Highway 212, immediately west of the Carver County Public Works Headquarters Facility. The proposed additional 2-acre deposit area is located directly north and west of the existing area.

Topsoil will be temporarily stockpiled into berms along the northern, eastern, and southern boundaries of the operations area, accompanied by a silt fence. Sediment basins will be located at the northeast and southwest corners of the property. The recycled material stockpile and processing area will be located on the southern end of the site.

The operations plan identifies two access points from the Highway 212 construction area, both situated in the southeast corner of the operations area. Fill activities within the reduced setback areas shall be limited to the boundaries identified on the site plan submitted by Mathiowetz Construction Company (dated September 11, 2025) and as authorized under Variance #PZ20250043. The applicant has also submitted an existing conditions plan dated August 8, 2025.

7. The access plan (dated February 7, 2025) outlines the haul truck routes from the Tellers property. Initially, contractor trucks will exit the site via a temporary frontage road constructed along the front of the Public Works facility property, within the established construction limits. From there, haul trucks will use the existing Public Works facility driveway to access Highway 212 directly.

As the project progresses and public traffic shifts to a temporary two-way configuration on the new eastbound Highway 212, haul trucks will discontinue use of the temporary frontage road and instead access the construction zone directly via the driveway on the southeast corner of the Tellers property, as identified in the operations plan. Toward project completion, when the existing Highway 212 roadway is removed, haul trucks will remain within the construction zone and will not travel on permanent public roads. This configuration maximizes efficiency by leveraging the proximity of the borrow pit to the construction site.

8. The applicant submitted an updated reclamation plan (dated September 11, 2025) detailing the removal of temporary berms and sediment basins, and regrading of the site. The proposed contour lines illustrate reduced slopes and modified elevations in both the borrow and fill areas. The proposed activities are intended to create more gradual finished slopes, improve grading, and maintain existing stormwater flow patterns.

Upon completion, the land would be restored to tillable agricultural use and planted with a cover crop of oats. The narrative specifies: *"In the fall of 2027, all topsoil salvaged from the property will be replaced onto the disturbed areas. No topsoil will be removed from the site."* It also notes that *"the rate and pattern of current stormwater surface flows will not be altered with the placement of the proposed soils."*

A review of the reclamation plan appears to confirm this assessment.

9. The Carver County Water Management Organization (CCWMO) reviewed the application materials and issued Revised CCWMO Permit #WP20250003 on September 11, 2025. As part of this review, the applicant submitted an updated reclamation plan (dated September 11, 2025) detailing the removal of temporary berms and sediment basins, as well as the regrading of the site. The proposed contour lines illustrate reduced slopes and adjusted elevations in both the borrow and fill areas. These activities are intended to create more gradual finished slopes, improve grading, and maintain existing stormwater flow patterns on the property.
10. Mike Wanous, Carver County Soil and Water Conservation District Manager, reviewed the revised IUP proposal and indicated no additional comments.
11. Drew Pflaumer, Carver County Public Works Transportation Manager, reviewed the original IUP proposal and provided the following comments in an email (dated February 7, 2025):
 - *Public Works has reviewed the original submission and revised site plan and has found all elements of the revised proposal to be agreeable. The applicant has successfully addressed all prior concerns regarding access siting and hauling routes.*
 - *Contractor shall coordinate this haul route with the Construction Engineer for the Highway 212 Project.*
 - *Contractor shall not block the typical use of the Carver County Public Works driveway and shall modify operations as needed ensure the use of the Carver County Public Works driveway is unimpeded.*No updated comments were received from County Public Works.
12. The submitted IUP materials were sent to the City of Cologne for review. No comments were received.
13. The Benton Town Board reviewed the request during their August 21, 2025, meeting and recommended approval with no additional comments or considerations.
14. The Planning Commission has considered all the factors required by Section 152.251 of the Carver County Code and finds that all are either true in this case or can be mitigated by conditions placed on the permit.

THEREFORE, BE IT RESOLVED, THAT the Carver County Planning Commission hereby recommends approval of the Interim Use Permit application allowing Mathiowetz Construction Company to haul an additional approximate 15,000 cubic yards of clean, uncontaminated soils to the property for reclamation purposes, restoring the existing agricultural field on the subject property (PID 01-015-0105). The mining and land reclamation activities consist of a total of approximately 60,000 cubic yards of clay removal and the placement of approximately 95,000 cubic yards of soil. The previous IUP #PZ20250003 would be terminated upon final approval of the new IUP #PZ20250044. Accordingly, IUP #PZ20250044 would supersede any prior approvals, and the following conditions should be considered part of the permit:

GENERAL REQUIREMENTS:

1. The Interim Use Permit (IUP) is issued to Mathiowetz Construction Company and is subject to administrative review. The proposed project will occur from April 1, 2025, to November 1, 2027, allowing for the removal of approximately 60,000 cubic yards of material from the Highway 212 construction zone and the deposition of approximately 80,000 cubic yards of soil onto the subject property. The original permit allows extraction within an operational area of 9.5 acres.

IUP #PZ20250044 expands the operational area by two acres, for a total of 11.5 acres, and permits deposition of an additional 15,000 cubic yards of soil, for a total of 95,000 cubic yards. The permit is non-transferable and cannot be leased.

The permit will terminate upon the completion of clay material mining and soil filling activities, a change in property ownership, or the completion of the Highway 212 road reconstruction/expansion project, whichever occurs first. However, Permit #PZ20250044 shall not be considered terminated until all reclamation areas have been completed to the satisfaction of the Carver County Water Management Organization (CCWMO), in compliance with Zoning Code standards, and any required financial security has been released.

2. The IUP shall terminate once the permittee has fulfilled all requirements outlined in the Carver County permit, the CCWMO permit, and any other applicable agency permits for use of the Tellers Property.
3. The permittee shall comply with all road authority access requirements as determined by the Carver County Public Works Department and/or Minnesota Department of Transportation. Mining or similar disturbances shall not occur within 50 feet of private property lines or public rights-of-way, except within the areas approved under Variance #PZ20250043. The permittee shall obtain all required permits for work within the public right-of-way prior to initiating construction activities.
4. The permittee shall comply with all CCWMO rules and regulations, including grading, vegetation, landscaping, and maintenance plans. An erosion and sediment control plan and a stormwater management plan for site restoration, screening, vegetation, and maintenance must be prepared and implemented in accordance with CCWMO Water Management guidelines and the Wetland Conservation Act (WCA) before mining begins, if applicable. All site improvements must comply with Chapter 153 – Water Resource Management. The permittee shall obtain a National Pollutant Discharge Elimination System (NPDES) permit, as required by the Minnesota Pollution Control Agency (MPCA).
5. The permittee shall obtain and maintain a Non-generator's Certificate or contact the Environmental Services Department to obtain a Hazardous Waste Generator's License, if required.
6. The permittee shall comply with all applicable County standards as detailed in Chapter 152 – Zoning Code and Chapter 154 – Sign Regulations. The permittee shall not exceed the allowable square footage of signage on the property.
7. The permittee agrees to defend, indemnify, and hold harmless the County, its officers, and employees against all liability, loss, costs, damages, and expenses that the County, its officers, or employees may incur arising from the permittee's performance or failure to adequately perform obligations under this permit, or arising from disputes regarding ownership of the property.

OPERATIONAL REQUIREMENTS:

1. The land reclamation activity shall operate in accordance with the submitted Project Narrative (dated September 9, 2025), Operations Plan (dated September 5, 2025), Reclamation Plan (dated September 11, 2025), Access Plan (dated February 7, 2025), and CCWMO Permit WP20250003 (including stormwater infiltration, BMPs, site vegetation and plantings, and site reclamation), as well as any applicable Benton Township conditions, MnDOT requirements, and Carver County Public Works access and right-of-way standards.

In the event of inconsistencies among previously submitted versions, the most recent version shall govern and be considered a requirement of this permit. The land reclamation activity shall also be operated and maintained in compliance with the Carver County Zoning Code (including screening, noise mitigation, and other applicable standards). These plans shall be attached to and incorporated into this permit.

2. Operations shall occur from 6:00 a.m. to 7:00 p.m., Monday through Saturday. Mining and processing are not permitted on Sundays or federally observed holidays, except for emergency-related purposes (e.g., flooding or other unforeseen events).
3. Construction equipment on-site may include, but is not limited to, excavators, loaders, bulldozers, haul trucks, and material processing equipment (e.g., loaders, a crusher, conveyors, and shakers).
4. Existing drainage patterns shall not be altered unless necessary. If alterations are unavoidable, they shall not adversely affect surrounding properties or cause erosion or sedimentation.
5. If internal access roads or the temporary access road on Carver County Public Works property generate dust that affects surrounding properties, such roads shall be treated with water or Calcium Chloride to mitigate dust.

6. All equipment and materials shall be stored within the operational area to minimize visual exposure beyond the mining area.
7. The permittee shall comply with Minnesota State Rules Chapter 7030 for noise pollution. White noise backup alarms shall be installed and maintained on all permittee-owned mining equipment. Circular traffic patterns for loading shall be established to reduce backup movements.
8. No trash, garbage, waste, construction debris, or similar materials shall be deposited in or near the operational area.

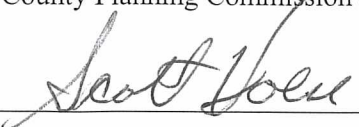
RESTORATION REQUIREMENTS:

1. The design of the restored areas must comply with the standards of the Zoning Code and the CCWMO Water Management Rules. To the extent possible, restoration shall be staged so that exhausted phases of the operation are stabilized as work progresses across the site. This design may be subject to revisions or modifications by the Land Management Department, CCWMO, and the Carver County Soil and Water Conservation District (SWCD).
2. The permittee must implement erosion control measures as required under CCWMO Permit WP20250003. A financial security for erosion control and site restoration shall be held by the County for the duration of the project and permit.
3. Topsoil and overburden needed for restoration shall be maintained and protected from erosion or loss. Only material necessary for restoration may be hauled to the site. Such material shall either be incorporated into site restoration immediately or stockpiled in accordance with the approved site plan.

PERFORMANCE SECURITIES & INSURANCE REQUIREMENTS:

1. The permittee shall provide a performance security pursuant to Section 152.082(C)(5)(ii) in a form acceptable to the County, naming the County as obligee. The security shall remain effective for at least three months after the annual anniversary date of this permit. The required performance surety amount is \$10,000 per acre of open mining activities, including mining, staging, and restoration areas.
2. The conditions of the surety are such that if the permittee fails to comply with any conditions or requirements of this permit, or ceases to operate the facility in accordance with the provisions of this permit, and the County incurs expenses to bring the operation into compliance or perform restoration due to the permittee's non-performance, the County may use the performance security to reimburse any and all such expenses.
3. The permittee shall submit a Certificate of Insurance from an insurance company duly licensed in the State of Minnesota. Coverage shall include General Liability, Automobile Liability, Loading and Unloading, Completed Operations Liability, and Explosion and Collapse of Underground Operations Liability, with a minimum limit of \$2,000,000 per occurrence. The certificate shall also include Workers' Compensation Insurance, or the permittee shall submit an appropriate affidavit regarding employee status to the Land Management Department. The certificate(s) shall include irrevocable notice to the County 30 days prior to any change, modification, lapse, or cancellation of the required policies.
4. The insurance coverage described above shall be maintained for the duration of the permit. If the permit is terminated, insurance coverage shall continue until the completion of site restoration and the return of the performance security.
5. The obligor and its sureties shall indemnify and hold the County harmless from all losses, costs, and charges incurred by the County due to default.
6. The permittee shall submit a copy of the Workers' Compensation Insurance to the Carver County Land Management Department annually.

ADOPTED by the Carver County Planning Commission this 21st day of October 2025.



Scott Hoese, Chairman
Carver County Planning Commission



Carver County Board of Commissioners
Request for Board Action

Agenda Item Name: Approval to contract with Minnesota Native Landscapes for Big Woods Ravine Stabilization Project.

RBA Number: 2025-2252

Department: Public Services - Planning & Water Management

Contact: Tim Sundby, Water Resources Supervisor, 952-361-1816

Presenter:

Contract Name & Number: Big Woods Ravine Stabilization Project Contract # 25-473

Meeting Date: November 4, 2025

Item Type: Consent

Strategic Initiative:

Our Physical Assets: Proactive planning for and maintaining our infrastructure and physical assets.

Background/Justification:

A feasibility study was completed in 2024 to evaluate a design for stabilizing a ravine located on the east side of Big Woods Lake in the City of Chaska. This contract will allow for the construction of this project, as outlined from the study and includes the following design criteria:

- Hard armoring the head cut at the top of the ravine to prevent further erosion.
- Reshaping the channel bottom with three grade control structures (grade checks).
- Slope grading to improve stability and reduce sediment transport

The County applied for and received \$76,500 in state grant funds from the Minnesota Board of Water and Soil Resources (BWSR) for the completion of the project.

Three quotes were received from qualified contractors to complete the proposed stabilization work. Minnesota Native Landscapes (MNL) submitted the lowest bid at

\$89,260.00. Attached is the engineer's Letter of Recommendation to select the lowest bid and contract with Minnesota Native Landscapes for \$89,260.00. Staff concurs with this recommendation.

Action Requested:

Motion to authorize the Chair to sign the contract with Minnesota Native Landscapes pending the contract review process.

Fiscal Impact:

Funding:	Amount Budgeted:
BWSR Grant	\$76,500
CCWMO Levy 2025	\$12,760

Related Fiscal/FTE Comments:

Included in the current budget: \$76,500 allocated from BWSR State Grant. Matching funds have been budgeted by the Carver County Water Management Organization (CCWMO) and will be spent on construction and engineering.

Attachments:

1. 2025-10-16 Big Woods Award Recommendation

Technical Memo



To: Tim Sundby, Water Resources Supervisor
600 E 4th St, Chaska, MN 55318

Date: October 16, 2025

Subject: Big Woods Ravine Stabilization Recommendation to Award Contract

Midwest Wetland Improvements sent a request for quotes to four companies; MNL, Sunram Construction Inc, Minger Construction, and Blackstone Contractors. We have reviewed the 3 bids received for this project following the bid opening deadline of Wednesday, October 15, 2025 at 12 pm. The Big Woods Ravine Stabilization project was budgeted for \$93,520.00. The lowest bid for the project is by MNL, for a total award price of \$89,260.00. The second lowest bid for the project is by Sunram for a total award price of \$91,696.00.

We have worked with MNL previously on several stream bank and ravine stabilization projects and the bid pricing for the project is within a reasonable cost range. We have reviewed the bid submittals, qualifications and experience of the bidder and it appears that they are capable of completing the work as specified.

Midwest Wetland Improvements, LLC recommends awarding the project to MNL as the lowest, responsive, responsible, and qualified Bidder.

Sincerely,

A handwritten signature in black ink that reads "Lucius Jonett".

Lucius Jonett, PLA (MN, WI, ND, IA)
Landscape Architect

Midwest Wetland Improvements, LLC
P.O. Box 448
Victoria, MN 55386

MN: (952) 261-9990
WI: (715) 207-9850
Email lucius@midwestwetlands.com



Carver County Board of Commissioners
Request for Board Action

Agenda Item Name: Halvorsen - Request to Declare a 15-acre Parcel a Farm (CUP).
RBA Number: 2025-2268
Department: Public Services - Land Management
Contact: Donovan Hart, Senior Planner, 952-361-1815
Presenter:
Contract Name & Number:
Meeting Date: November 4, 2025
Item Type: Consent

Strategic Initiative:

Taxpayer Value and Customer Service: Providing the best value and optimal customer service.

Background/Justification:

File #PZ20250047. On October 21, 2025, the Carver County Planning Commission unanimously voted (7-0) to recommend approval of the Conditional Use Permit (CUP) application submitted by Daryl & Virginia Halvorsen to designate their 15-acre parcel as a "farm."

The Halvorsen's own a 15-acre parcel in Section 29, Waconia Township, which is improved with their residence and several agricultural buildings. They also own an adjacent 60-acre parcel that they actively farm.

Earlier this year, the Halvorsen's sought to construct a 40-foot x 56-foot shed to store this year's harvest. However, they were informed that because the proposed structure would be located on a 15-acre parcel, it would not qualify as an agricultural structure and would therefore be subject to Minnesota State Building Code requirements and associated permit fees. The zoning code specifies that parcels under 20 acres are not classified as "agricultural," meaning the exemptions granted to agricultural properties and uses do not apply.

However, the zoning code allows parcels under 20 acres to be designated as a “farm” through the issuance of a Conditional Use Permit. If approved, this designation grants the property the same agricultural status and exemptions as larger parcels. Upon issuance of the CUP, the Halvorsen's intend to apply for an agricultural building permit for the proposed structure.

The Waconia Town Board has voted to recommend approval of the request.

For the County Board’s consideration, a Township Location Map and the Planning Commission’s Resolution are attached. The full staff report from the October 21, 2025, Planning Commission meeting is available for review at: [Planning Commission Meeting • Carver County • CivicClerk](#)

Action Requested:

A motion to adopt the Findings of Fact and issue Order #PZ20250047 for the issuance of a Conditional Use Permit.

Fiscal Impact:

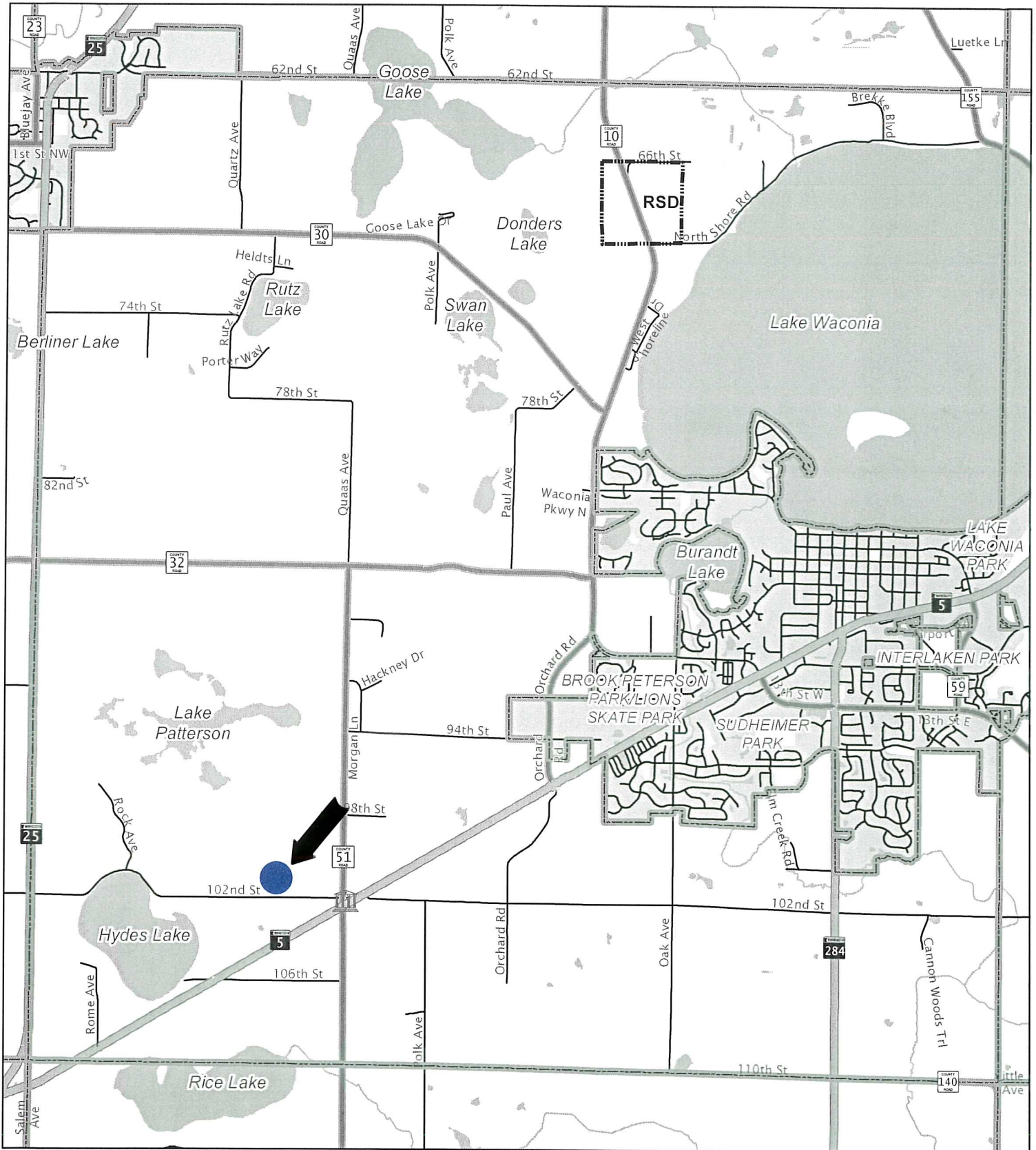
Funding:	Amount Budgeted:

Related Fiscal/FTE Comments:

Attachments:

1. Waconia Township Location Map
2. CU-PZ20250047 - PLC Resolution-signed

WACONIA TOWNSHIP



This map was created using Carver County's Geographic Information Systems (GIS), it is a compilation of information and data from various City, County, State, and Federal offices. This map is not a surveyed or legally recorded map and is intended to be used as a reference. Carver County is not responsible for any inaccuracies contained herein.



Map Created by Carver County GIS

COUNTY OF CARVER
PLANNING COMMISSION RESOLUTION

FILE #: PZ20250047

RESOLUTION #: 25-16

WHEREAS, the following application for a Conditional Use Permit has been submitted and accepted:

FILE #: PZ20250047

APPLICANT: Daryl & Virginia Halvorsen

OWNER: Daryl & Virginia Halvorsen

SITE ADDRESS: 13170 102nd Street, Cologne

PERMIT TYPE: Declare Farm < 20 acres

PURSUANT TO: County Code, Chapter 152, Section(s) 152.076 (A)

LEGAL DESCRIPTION: See attached Exhibit "A"

PARCEL #: 09-029-0700

WHEREAS, said application was duly considered at a public hearing held by the Carver County Planning Commission at its regular meeting of October 21, 2025; and,

WHEREAS, the Carver County Planning Commission finds as follows:

1. Daryl and Virginia Halvorsen own an approximately 15-acre farmstead located in East Half (E½) of the Southwest Quarter (SW¼) of Section 29 of Waconia Township. The property includes a house, barn, and several other agricultural structures that are utilized as part of an existing farm operation. The property is located in the Agriculture Zoning District and the Carver County Water Management Organization (CCWMO) - Carver Creek watershed.
2. The applicant, Daryl Halvorsen, is requesting a Conditional Use Permit (CUP) to officially designate the existing 15-acre parcel a "farm". This designation would allow for the construction of new or the expansion of existing agricultural structures, pursuant to Section 152.076 (A) of the Carver County Zoning Code.
3. On parcels of less than 20 acres, a landowner is not permitted to obtain an agricultural building permit unless a Conditional Use Permit (CUP) is approved for agricultural land use. On smaller parcels (<20 acres), all structures are considered residential accessory structures, and the State Building Code applies. By definition, agricultural structures are exempt from the Building Code, and a Certificate of Zoning Compliance (zoning permit) is the only requirement.
4. The Halvorsen's have owned the 15-acre farmstead property, as well as an approximately 60-acre adjacent parcel, for over forty years. The adjacent property is used exclusively for agricultural purposes, primarily hay production. Earlier this year, due to changed circumstances, they identified the need to construct an approximately 40' x 56' pole shed for hay storage to accommodate this year's harvest of approximately 6,000 to 7,000 bales.
5. As noted in the submitted narrative (dated September 25, 2025), they learned that an agricultural building permit could not be issued on the 15-acre parcel. Due to the urgent construction timeline caused by abundant summer rains, they were unwilling to locate the structure on the 60-acre parcel or combine the two parcels to create a 75-acre parcel. Instead, they proceeded with construction and stated in the narrative, "*...we are now asking for forgiveness in the late application for the permit.*" If the CUP is issued, the Halvorsen's intend to apply for an after-the-fact agricultural building permit for the structure.
6. The applicant submitted a site plan of the farmstead property (dated September 11, 2025) identifying the new shed, as well as the house and other existing agricultural structures. Building plans (dated May 15, 2025) provide elevations, sections, and a floor plan of the shed.

7. The request meets the standards of Section 152.076(A) of the County Code, based on the proposed use of the structure for an agricultural production and output. There is no proposed personal storage use of the structure.
8. The Waconia Town Board will review the request at their October 13, 2025, meeting. A copy of the Town Board's recommendation will be available for BOA review prior to the October 21, 2025, Planning Commission meeting.
9. The Planning Commission has considered all the factors required by Section 152.251 of the Carver County Code and finds that all are either true in this case or can be mitigated by conditions placed on the permit.

THEREFORE, BE IT RESOLVED, THAT the Carver County Planning Commission hereby recommends approval of the Conditional Use Permit application allowing Mr. and Mrs. Halvorsen the ability to declare the 15-acre parcel "a farm" on the property legally described in Exhibit A. The following conditions should be considered part of the permit:

1. The permit is subject to administrative review. A change in ownership, operations, or operator shall trigger a review by Land Management to determine whether an application for an amendment or similar consideration is necessary. Proposed owners and/or operators are encouraged to contact Land Management as early as possible in the timeline of the proposed change.
2. An Agricultural Structure Permit shall be applied for and issued for the 40' x 56' agricultural structure and for any future agricultural buildings. Residential accessory structures, such as attached or detached garages, are subject to the State Building Code and shall not be constructed unless appropriate permits have been obtained.
3. This permit shall remain in effect only while the subject parcel is used for active farming of an additional 40 acres or more. If the operation fails to meet this standard, or if additional land is attached to meet the minimum agricultural parcel size requirements, this permit shall be terminated. At that time, the standard provisions of the Zoning Code shall apply, and the structure's storage capacity will be counted as personal storage square footage.

ADOPTED by the Carver County Planning Commission this 21st day of October, 2025.



Scott Hoese, Chairman
Carver County Planning Commission



Carver County Board of Commissioners
Request for Board Action

Agenda Item Name: Professional Services Agreement for Highway 10 - Victoria Area & Highway 11 - Victoria Commercial Area Projects with Bolton & Menk, Inc.

RBA Number: 2025-2273

Department: Public Works - Program Delivery

Contact: Lucas Rubash, Design Engineer, 952-466-5280

Presenter:

Contract Name & Number:

Meeting Date: November 4, 2025

Item Type: Regular Session

Strategic Initiative:

Our Physical Assets: Proactive planning for and maintaining our infrastructure and physical assets.

Background/Justification:

Carver County Public Works seeks approval to enter into a professional services agreement with Bolton & Menk, Inc. to complete the design of Highway 10, Highway 11 & Highway 43. The improvements span on; Highway 10 from West of Highway 43 to West of West Creek Lane, Highway 43 from 0.15 miles North and South of Highway 10, Highway 11 from South of Gurnsey Avenue to North of TC&W Railroad crossing. Improvements include reconstruction of the highways, realignment of Highway 10 and improving the intersections between Highway 10 & 11 and Highway 10 & 43. the design effort will include development analysis of alternatives for intersections, railroad crossings and the alignment of Highway 43. These alternatives and project progress will be presented to the public in various public engagement events.

These improvements aim to enhance mobility, safety, and multimodal access in the rapidly growing areas of Victoria, Chaska, Carver and western Carver County, while ensuring project readiness for construction in 2028 for Highway 11 and 2029, Highway 10 & Highway 43.

Public Works requested proposals utilizing the QBS (Qualification Based Selection) approach. Proposals were submitted by Bolton and Menk, Kimley Horn, SRF Consulting Group, and TKDA. Proposals were scored based on Project Understanding, Experience & Qualifications, Work Plan, Deliverables and Quality Management. Bolton and Menk received the highest score. Bolton and Menk prepared a scope and fee using the cost plus fixed fee method. Public Works has reviewed the scope and fee and recommends entering into the contract with Bolton and Menk.

Action Requested:

Motion to approve the professional services agreement with Bolton & Menk, Inc. for design, geotechnical evaluation, public engagement and permitting services for the Highway 10 - Victoria Area & Highway 11 - Victoria Commercial Area projects in an amount not to exceed \$3,449,455.04 pending finalization of the contract review process.

Fiscal Impact:

Funding:	Amount Budgeted:
Transportation Sales Tax	\$3,276,982.29
City of Victoria/Chaska	\$172,472.75

Related Fiscal/FTE Comments:

The cost splits (percentages) were estimated in the Highway 10 Corridor Study. Actual amounts will depend on the construction cost share of each agency. The city share is low as the majority of the project is outside city limits. Total estimated project cost (engineering, right of way and construction) is estimated at approximately \$42 million. To date the county has been awarded a \$3.04 million federal grant.

Attachments:

None



Carver County Board of Commissioners
Request for Board Action

Agenda Item Name: Final Payment to Blackstone Contractors, LLC for Construction of the Creative Play Area at Lake Minnewashta Regional Park

RBA Number: 2025-2269

Department: Public Works - Parks

Contact: Martin Walsh, Parks Director, 952-361-1570

Presenter: Martin Walsh, Parks Director

Contract Name & Number: Martin Walsh

Meeting Date: November 4, 2025

Item Type: Consent

Strategic Initiative:

Our Physical Assets: Proactive planning for and maintaining our infrastructure and physical assets.

Background/Justification:

Blackstone Contractors, LLC is under contract to construct a Creative Play Area at Lake Minnewashta Regional Park. They have successfully completed the project. The original contract amount for the project was \$551,204.98. Through the construction of the project, another tree was removed, additional sediment control log and erosion prevention blanket was required, and a bike rack needed to be replaced. These changes were commissioned through a change order, bringing the final amount due to Blackstone Contractors, LLC to \$553,493.11, increasing the contract amount by \$2,288.13.

Action Requested:

Motion to approve the final payment to Blackstone Contractors, LLC for Construction of the Creative Play Area at Lake Minnewashta Regional Park.

Fiscal Impact:

Funding:	Amount Budgeted:
34-528-518-0000-6681	\$551,204.98
34-528-518-0000-6681 (Grant SG-24P4-03-01)	\$2,288.13

Related Fiscal/FTE Comments:

The initial contract amount with Blackstone Contractors is \$551,204.98. The additional amount of \$2,288.13 in changes brings the total contact amount to \$553,493.11. This amount is within the approved contingency for the project of \$55,121 approved by the Board 5/21/24 and is included in the current budget.

Attachments:

None



Carver County Board of Commissioners
Request for Board Action

Agenda Item Name: Amendment to Professional Service Agreement with SRF Consulting Group for TH 212 Project Pavement Settlement Repairs

RBA Number: 2025-2260

Department: Public Works

Contact: Lyndon Robjent, Public Works Division Director / County Engineer, 952-466-5206

Presenter:

Contract Name & Number: Amendment 1 to Contract 24-208 - SRF for TH 212 Pavement Repair

Meeting Date: November 4, 2025

Item Type: Consent

Strategic Initiative:

Our Physical Assets: Proactive planning for and maintaining our infrastructure and physical assets.

Background/Justification:

The Highway 212 Expansion Project between Carver and Cologne was completed in 2024. A major pavement settlement occurred just west of CSAH 43 in the eastbound lanes. Further investigation revealed a deep pocket of unsuitable material underneath the roadway that was not excavated with the construction project.

Several options were explored to repair the roadway, including leaving it as is and resurfacing the roadway periodically, removing the pavement and adding lightweight fill under the road, and excavating all the unsuitable material. MnDOT and Public Works recommend the full excavation option. This will require a closure of eastbound Highway 212 and a temporary bypass around the repair area. Westbound lanes would be converted to a single lane in each direction and a bypass built to connect these lanes.

The construction cost of the repair is estimated at approximately \$3 million. The work will be performed by Mathiowetz Construction as a change order to the original construction contract. Public Works and MnDOT have been negotiating a funding plan for some time and MnDOT has agreed to pay for the construction if the county prepares

the design and acquires the easements needed for the repair.

SRF Consulting Group prepared the design and cost estimate of the repair options and has now completed the full engineering plans for the total excavation. The original contract, for \$20,000, was to develop concept alternatives. An additional \$83,543.50 is needed for the full engineering plans for the repair.

The work will be completed in 2026 after the county has secured a temporary construction easement from the adjacent landowner. A mill and overlay will be done this fall to smooth out the pavement over the winter.

Action Requested:

Approve an amendment to contract 24-208 with SRF Consulting Group, Inc. for \$83,543.50 for design services to repair TH 212 just west of CSAH 43, pending finalization of the contract review process.

Fiscal Impact:

Funding:	Amount Budgeted:
Sales Tax	\$83,543.5

Related Fiscal/FTE Comments:

The total construction cost of the repair is approximately \$3 million. MnDOT will pay for the construction portion. The total professional services agreement with this amendment is \$103,543.50

Attachments:

None



Carver County Board of Commissioners
Request for Board Action

Agenda Item Name: Lower MN Watershed District Board of Managers Appointment

RBA Number: 2025-2275

Department: County Administration

Contact: Dave Hemze, County Administrator, 952-361-1526

Presenter:

Contract Name & Number:

Meeting Date: November 4, 2025

Item Type: Consent

Strategic Initiative:
People Are Our strength: Building, developing, and sustaining a team of leaders at all levels.

Background/Justification:
Carver County has one appointment to the Lower MN Watershed District Board of Managers. The vacancy was advertised in the County's legal newspaper the Waconia Patriot on October 16, 2025 with an application deadline of October 26th, 2025. The only application received was from Kyle Bakkum.

Action Requested:
Appoint Kyle Bakkum to the Lower MN Watershed District Board of Managers to fulfill the current vacancy that is set to expire on 02.28.2026

Fiscal Impact:

Funding:	Amount Budgeted:

Related Fiscal/FTE Comments:

Attachments:

None



Carver County Board of Commissioners
Request for Board Action

Agenda Item Name: 2026 Legislative Priorities
RBA Number: 2025-2131
Department: County Administration
Contact: Dave Hemze, County Administrator, 952-361-1526
Presenter: Dave Hemze, County Administrator
Contract Name & Number:
Meeting Date: November 4, 2025
Item Type: Regular Session

Strategic Initiative:

Taxpayer Value and Customer Service: Providing the best value and optimal customer service.

Background/Justification:

Proposed 2026 Carver County Legislative Priorities are attached for review and approval. These eleven priorities were reviewed by the County Board during an October 28 work session. Commissioner Udermann has also proposed the following additional priority related to housing.

Housing Support

Carver County supports housing initiatives that prioritize local control, preservation and production of housing units, reduction of barriers to achieve natural occurring 'missing middle' housing options and pathways to create generational wealth through ownership - particularly for first time homebuyers, first time school teachers, sheriff's deputies, fire fighters, social workers, food industry workers, those previously in subsidized housing and the like. We support modifications to current state condominium law to help encourage the construction of new condominiums and small square foot dwellings.

Action Requested:

Motion to approve Carver County's 2026 Legislative Priorities.

Fiscal Impact:

Funding:	Amount Budgeted:

Related Fiscal/FTE Comments:

Legislative issues have various impacts, some of which are summarized in the attached document.

Attachments:

1. 2026 Legislative Priorities



LEGISLATIVE PRIORITIES

2026

“

*Where the future embraces the past in keeping Carver County
a great place to live, work, and play for a lifetime.*



LOCAL POLICY CONTROL

The Carver County Board of Commissioners supports local decision-making authority and opposes legislation that removes the ability for local elected officials to respond to the needs of its businesses and constituents or that restricts local decision-making authority.

Locally elected decision-makers hold the best position to determine what health, safety, and welfare regulations best serve their constituents. Like state and federal legislative leaders, local elected officials are held accountable through Minnesota's robust elections process. Ordinances at the local level are enacted only after a comprehensive, legal, and open process.

The public's access to local officials is much easier, as is attending local county board and city council meetings.

Counties are often laboratories for determining public policy approaches to the challenges that face residents and businesses. Preserving local control in our state has yielded widespread benefits such as the 2007 Freedom to Breathe Act, and an amendment to the Minnesota Clean Indoor Air Act.



2026 LEGISLATIVE PRIORITIES

I) GENERAL GOVERNMENT

1. Unfunded State and Federal MandatesPage 4
2. Enhance Local Deputy Registrars Long-Term Financial Stability.....Page 5-6

II) HEALTH AND HUMAN SERVICES

3. Child Protection: Minnesota African American Family Preservation and Child Welfare Disproportionally Act (MAAFPCWDA).....Page 7-8
4. Medicaid Disability Waivers Must Be Funded by Federal & State.....Page 9-10
5. SNAP & Medical Cost Shifts: Mitigate Impact to Counties.....Page 11-12
6. Modernize Health and Human Services Technology.....Page 13
7. Mental Health – Does Not Meet Criteria (DNMC)Page 14

III) TRANSPORTATION, PARKS, AND TRAILS

8. Protect County Transportation Funding.....Page 15
9. Metropolitan Council’s Parks Future Reimbursement Program.....Page 16
10. Support for Phase III for Lake Waconia Regional Park.....Page 17
11. Support for the Regional Park System Bonding Bill.....Page 18

*Items listed in this order does not mean priority listing

UNFUNDED STATE & FEDERAL MANDATES

BACKGROUND

Carver County opposes state or federal mandates and costs without full and stable funding. These unfunded mandates unfairly shift financial responsibility to counties. Recent state and federal legislative decisions have created unprecedented costs to Minnesota County governments. As a result, Carver County is proposing a 2 percent property tax levy surcharge each year for the next three budget cycles to cover an estimated \$6 million in cost shifts. Carver County requests that our legislators work in partnership with Counties toward sustainable solutions. Examples of unfunded mandates/funding shifts include, but are not limited to:

- **\$3.5 million** = Minnesota African American Family Preservation & Child Welfare Disproportionality Act.
- **\$1 million** = Federal SNAP cost shifts and Medicaid staff increased workload.
- **\$910,000** = “Does Not Meet Criteria” cost shift.
- **\$700,000** = MnCHOICES Flat Fee cost shift.
- **\$600,000** = Medical & Mental Health Costs for Jail Inmates.
- **\$400,000** = Paid Family Medical Leave.
- **\$380,000** = Unfunded children’s mental health services (non-Medicaid).
- **\$250,000** = Consumer First Services and Supports (CFSS) Disability Program.
- **\$200,000** = Various public safety mandates, including emergency management planning and training, 911 dispatch training and equipment requirements, and detention-related costs.
- **\$75,000** = After-hours coverage as the state “Safety Net” for adult and child protection.
- **\$16,000** = Publication of financial statements, County Board meeting minutes, and budget hearing notices.

REQUESTED POSITION

State or federal legislation not accompanied with commensurate funding be revised or removed. Further, the state legislature should pass legislation to sunset all county-level mandates, reviewing each legislative item to determine if it should continue or be eliminated. Finally, all legislation impacting local government needs to include a “local impact note” to determine if it increases local government costs.

ENHANCE LOCAL DEPUTY REGISTRARS LONG-TERM FINANCIAL SUSTAINABILITY

BACKGROUND

Communities benefit when Deputy Registrar services are locally accessible, and customers are provided with a high level of service and efficiency. The decentralized partnership between the State and local Deputy Registrars relies on legislative action to regularly adjust Deputy Registrar filing fees to ensure long-term sustainability of local Deputy Registrar operations. Similar to other Counties, Carver County taxpayers' subsidization for the County's two license centers has increased the past several budget cycles primarily due to the following factors that are outside of our control:

1. Annual wage and benefit increases needed to retain and attract staff in a competitive labor market.
2. Longer average amount of time to complete each transaction due to:
 - a. More required up-front interaction with customers to ensure the necessary information and documentation is comprehensive and accurate, i.e. MNDRIVE, Real ID, Driver License for All, etc.
 - b. Minnesota Department of Public Safety Driver and Vehicle Services (DPS-DVS) **"online services expansion"** which has transitioned simple transactions, such as standard license plate renewals, to online transactions, which means our staff are processing a higher percentage of more complex and time-consuming transactions.
3. Increasing percentage of **"no-fee customer interactions"** from more phone calls and in-person conversations that result in neither a transaction nor a filing fee due to a variety of factors including DPS-DVS **"online services expansion."**

Minimizing local taxpayer subsidization for local Deputy Registrars was studied in these two reports:

1. Independent Expert Review of Driver & Vehicle Services ("2022 King Report").
2. Financial Sustainability Assessment Report ("2024 BerryDunn Report").

ENHANCE LOCAL DEPUTY REGISTRARS LONG-TERM FINANCIAL SUSTAINABILITY

REQUESTED POSITION

1. **Online Fee Sharing:** Prohibit DPS-DVS from further “online services expansion” until the legislature implements the key recommendation on page 21 of the 2022 King Report to “allocate 25 - 50 percent of the filing fees for mail-in and online transactions” to local Deputy Registrars.
2. **\$1.00 “Local Office” Fee for License Plate Renewals:** Eliminate the current \$1.00 penalty for customers who process tab renewals in-person at a “Local Office” by approving the suggestion on page 37 of the 2024 BerryDunn Report to, effective 8/1/26, add a \$1.00 convenience fee for mail-in and online tab renewals with the “associated revenues routed and disseminated back to” the local Deputy Registrars.
3. **Enhance Long-Term Financial Sustainability:** Direct DPS-DVS to make recommendations to “increase filing fees and/or the amount of current fees that are retained” for consideration by the 2027 legislature to be effective 8/1/27 based on the long-term recommendations summarized on page 7 of the 2024 BerryDunn Report.

CHILD PROTECTION: MINNESOTA AFRICAN AMERICAN FAMILY PRESERVATION AND CHILD WELFARE DISPROPORTIONALLY ACT (MAAFPCWDA)

BACKGROUND

The Minnesota African American Family Preservation and Child Welfare Disproportionality Act (MAAFPCWDA) was signed into law by the 2024 Legislature (Chapter 117/Minnesota Statutes §260.61 to §260.693) with an effective statewide implementation date of January 1, 2027.

2024 legislation provided funding to Hennepin and Ramsey Counties to begin implementation, but no funding has been allocated to the remaining Minnesota counties.

The primary goal of MAAFPCWDA is to reduce disparities in child protection services, with an emphasis on using culturally relevant services. The application of the “Active Efforts” standard (versus “Reasonable Efforts”) will apply to approximately 80 percent of all Carver County child protection cases. Active efforts will require more from the county staff who work with families - more time and more resources.

“ACTIVE EFFORTS” WILL ADD TO THE COUNTY LEVY FOR:

- 1. Added County staff costs:** lower caseload sizes will be needed to accommodate staff time to correctly apply the “Active Efforts” standard. Many surrounding counties will all be hiring additional staff at the same time to implement this law, making hiring more competitive. With increases in staff more supervisory time is needed. Contracting will be needed to obtain culturally specific providers.
- 2. Added data requirements:** There are 21 quantitative, five qualitative, and two summary data elements required as part of the case review. SSIS (the state system) is currently incapable of producing this data. Carver County staff will have to hand tally this information; burdening staff with this additional administrative work and limiting their time spent assisting families and children.
- 3. Transportation:** Transportation costs will increase to facilitate family access to culturally specific services that are not available in Carver County. This will mean increased staff mileage or client gas card costs and added use of county fleet vehicles (gas, repairs, earlier replacement costs).
4. The legislature did not set spending or time limits regarding what Counties must pay as part of Active Efforts. Things like residential clean-up, car repairs, long-term rent payments, purchasing cars for clients, and installing an egress window for a relative caretaker are examples given related to this new law. Lack of financial commitment to this work by the 2025 legislature means costs related to Active Efforts will fall to local taxpayers.

CHILD PROTECTION: MINNESOTA AFRICAN AMERICAN FAMILY PRESERVATION AND CHILD WELFARE DISPROPORTIONALLY ACT (MAAFPCWDA)

REQUESTED POSITION

- Delay and tier further implementation of the law. Establish a process to implement counties in cohorts. By the end of 2025, Hennepin and Ramsey will only have applied 50 percent of their cases to this new law. Data is needed to understand the local County impact and ready counties to implement this new law. Additionally, statewide implementation should be delayed until SSIS is updated and ready to capture the required case data.
- Allocate adequate funding to counties to implement this law (fund additional staff, hard expenditures related to Active Efforts, provider contracting, etc.). Carver County has evaluated the current cases that would fall under MAAFPCWDA, if it were effective today, and estimates total cost to the County of \$3.4 million per year to implement and meet statutory requirements.
- The state should own the case review process. Minnesota is a state-supervised, County-administered system. DCYF (Minnesota Department of Children, Youth, and Families) already has a case review infrastructure in place and should be responsible for doing these case reviews and not individual County agencies.

MEDICAID DISABILITY WAIVERS MUST BE FUNDED BY FEDERAL & STATE

BACKGROUND

Minnesota Statutes 256B.0911, Subd. 10(g), “defines “Lead Agency” as a County administering or a Tribe or health plan under contract with the Commissioner to administer long-term care consultation services.”

Minnesota Statutes 256B.092, Subd. 3(b), “The commissioner must require lead agency supervisors to review and accept all service agreements entered by lead agency staff into the Medicaid Management Information System (MMIS) prior to the commissioner’s approval of the service agreement. For a service agreement with a proposed total authorized amount that exceeds the total authorized amount in the recipient’s prior service agreement by more than the value of legislatively enacted rate increases, the [MN DHS] Commissioner must manually review and manually approve the service agreement in MMIS.”

Minnesota Statutes 256B.4914, Subd. 14, states in part, “...the [Minnesota DHS] Commissioner shall use that information [from the counties] to evaluate and, if necessary, approve an alternative payment rate for those individuals...”

Minnesota Statutes 256B.4911, Subd. 8, state “Policies governing the consumer-directed community supports program must be created solely by the [MN DHS] Commissioner. Lead agencies must not create or implement any policies that are in addition to or are inconsistent with policies created by the Commissioner or federal or state laws. Any handbooks, procedures, or other guidance documents maintained by a lead agency do not have the force or effect of law...”

It is clear, by Minnesota Statutes, that the Medicaid Waiver system is state supervised, County administered, where the (Minnesota DHS) Commissioner has the authority to set policy and has final approval on services rendered. The County is merely the service provider under contract with the Commissioner to administer long-term care consultation (disability waiver) services and in some cases, when chosen by the recipient, to provide case management services.

During the 2025 legislature, it was proposed by the Governor (5 percent County share for residential services), House (rate exception-related services), and Senate (2 percent County share for residential services) that costs for Residential Services under the Disability Waivers (BI, CADI, CAC, and DD) and/or rate exceptions be cost-shifted to the counties. This is counterintuitive to how the entire system is structured.

MEDICAID DISABILITY WAIVERS MUST BE FUNDED BY FEDERAL & STATE

REQUESTED POSITION

The Medicaid Disability Waiver program must remain a state and federal program where costs are split between these two authoritative bodies. Costs must not be shifted to counties regardless of the establishment of a workgroup by the 2025 legislature. Counties should not share part of the cost as it is critical that counties who administer the services on behalf of the state remain objective and work with recipients on informed choice of services.

- Adding a cost share could create a disincentive to place individuals in residential settings that may need it, knowing that it would create budget tensions.
- Adding this cost to the local tax levy creates undue hardship to counties with limited budgets, like Carver County, and will take away funding from other services that benefit the community to satisfy a state mandate such as this.

SNAP AND MEDICAL COST SHIFTS: MITIGATE IMPACT TO COUNTIES

BACKGROUND

In June/July 2025, a federal Reconciliation Bill passed and was signed into law that contains significant changes aimed at reducing federal costs and shifting financial and administrative costs onto state and County governments. Minnesota is one of three states in the country where the non-federal share of Economic Assistance work is paid for by counties.

Supplemental Nutrition Assistance Program (SNAP) new benefit cost share: prior to the 2025 Reconciliation Bill the federal government paid 100 percent of SNAP benefit costs. Effective October 1, 2027, states are responsible for a portion of benefit costs based on the state's payment error rate (PER). PER below 6 percent = 0 percent. PER between 6-7.99 percent = 5 percent. PER 8-9.99 percent = 10 percent. PER at 10 percent or higher = 15 percent. Minnesota is currently in the 10 percent or higher category (10.79 percent per SNAP Report 09/17/2025).

Expanded SNAP work requirements: expands the work requirement for individuals without children from age 54 to 64 and for those with children aged 14+. While Carver County supports able bodied adults working, this change does add to staff workload.

SNAP administrative cost share: reduces the federal contribution from 50 percent to 25 percent, making Carver County liable for 75 percent of the costs to administer the program.

Medicaid work requirements: 80 hours per month of work, education, or "community engagement" for individuals aged 19 to 64. While Carver County supports this change, tracking the data to show compliance will be difficult given the outdated technology (green screen) and will add staff time to manage.

Medicaid – more frequent eligibility determinations: Carver County must conduct eligibility redeterminations at least every six months for the Medicaid expansion population, versus annually. This doubles the workload for our Financial Eligibility Specialists.

SNAP AND MEDICAL COST SHIFTS: MITIGATE IMPACT TO COUNTIES

REQUESTED POSITION

Minnesota's Health and Human Services system is state-supervised and County-administered. Counties like Carver, which have lower SNAP error rates than the state average, should not be penalized through statewide cost-sharing. Since the state controls the system and the error rate is a statewide measure, the state should take responsibility of the cost.

The outdated MAXIS system is a major contributor to errors and inefficiencies. While a full overhaul is needed, immediate short-term fixes like reducing manual workarounds and improving system integration are critical to lowering error rates and easing staff burden.

MODERNIZE HEALTH & HUMAN SERVICES TECHNOLOGY

BACKGROUND

County Health and Human Services staff utilize archaic, disjointed, and inefficient systems to process benefits for eligible Minnesotans. System modernization should be focused on simplifying the process, exchanging data to improve service delivery, and improving efficiency to strengthen program integrity and encourage staff retention.

1. There is an urgency to complete technology updates related to federal SNAP and Medicaid changes, specifically work requirements and increased eligibility checks. Immediate fixes must be part of the short-term solution.
2. It is critical that the system be modernized while also maintaining the existing system. A new system should not replace existing and outdated siloed systems with new siloed systems. A system should be created where core government functions work together where client data should be entered once and available for different program applications (e.g., SSIS, MAXIS, MMIS, PRISM, & MEC2). Systems should contain easily accessible dashboards, reporting, and data extraction to improve monitoring and fight fraud.

Local taxpayers are paying for an inefficient system with no end in sight, and despite previous investments from the state legislature, systems have not been fixed or modernized. To date, the legislature has approved \$200 million for human service system modernization; most of the funding has not been spent. What has been spent has not resulted in improvements to the work carried out by counties on behalf of the state.

REQUESTED POSITION

Support immediate action for the following:

1. Automate movement of MNBenefits data into MAXIS or fund all County efforts to use scripts to do this work.
2. Improve access to data so counties can monitor SNAP and Medicaid accuracy.
3. Improve availability of state training to get staff trained faster and provide refresher training to help improve statewide accuracy.
4. Fund incorporating County-developed systems and processes (e.g., Blue Zone scripts) into the state system. This would reduce work arounds, duplication, and errors and would speed up application processing.
5. Direct the state to vigorously lead the rollout of a new, long-term, centralized system that benefits clients, counties, and the state equally.

MENTAL HEALTH: DOES NOT MEET MEDICAL CRITERIA (DNMC)

BACKGROUND

There continues to be a bed shortage at state-operated facilities and facilities are at capacity, creating long waitlists and a back log at Anoka Metro Regional Treatment Center where residents deemed Mentally Ill and Dangerous (MI&D) are “stuck” at a higher level of care than is needed and they are unable to move to a lesser level of care state-operated bed in a timely manner. When this occurs, Carver County is billed 100 percent of the daily cost of care, **which costs \$2,492 per day**. The 2025 legislature did not approve extending the “Does Not Meet Criteria” County relief beyond June 30, 2025, and instead repurposed those dollars into improving bed capacity.

While approving funding to create approximately 50 beds at the “Miller” building is a start, counties estimate that there are roughly 300 DNMC clients statewide at any given time. Charging the full cost of care to counties when counties have no influence over placement options in this situation, only pulls local taxpayer dollars away from local, preventive, upstream mental health services for the community.

REQUESTED POSITION

- Reinstate financial relief for counties, effective July 1, 2026, and indefinitely until the state has created adequate capacity to house Mentally Ill and Dangerous (MI&D) clients at their appropriate level of care.
- Fund the state to fast track the creation of additional state-operated beds.

PROTECT COUNTY TRANSPORTATION FUNDING

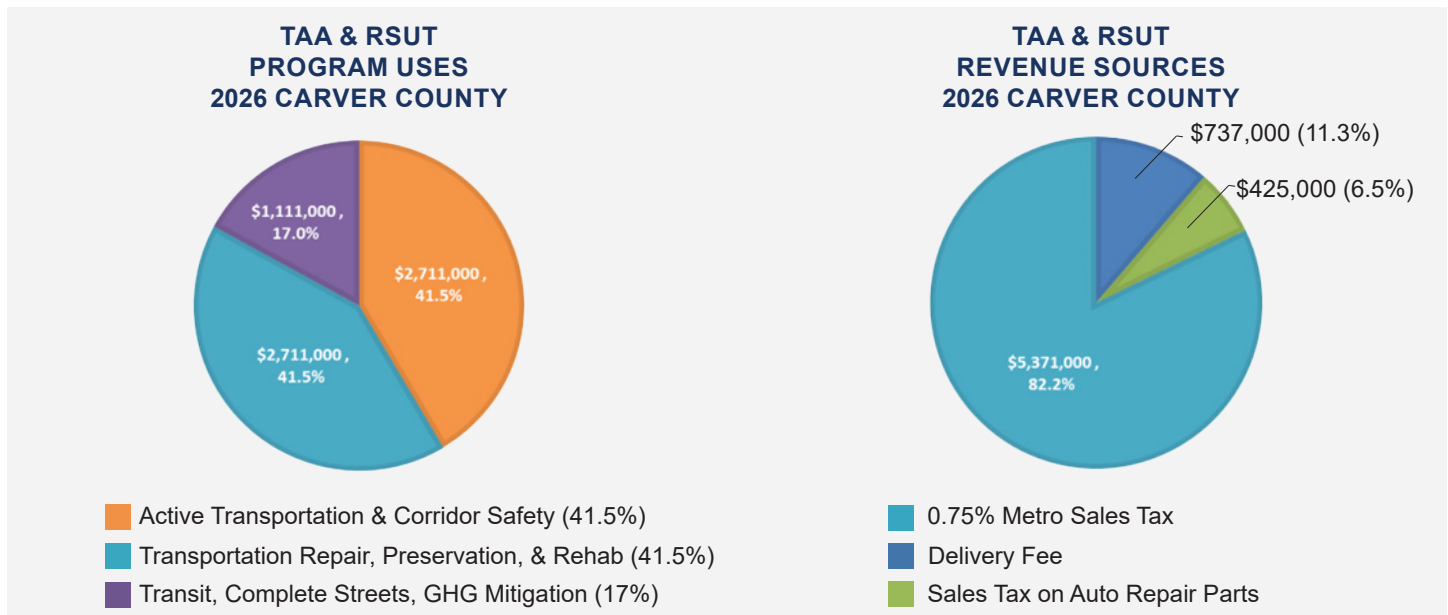
BACKGROUND

The 2023 Legislature created new revenue programs for County transportation including the Transportation Advancement Account (TAA) and Regional Transportation Sales and Use Tax (RSUT). The TAA is funded by sales tax on auto repair parts and the new 50 cent delivery fee. The RSUT is funded by a three-quarters of one percent sales tax on retail sales and uses in the metropolitan area.

Metropolitan Counties must use these funds as follows:

- 41.5 percent for active transportation and transportation corridor safety studies.
- 41.4 percent for repair, preservation and rehabilitation of transportation systems, and roadway replacement without expansion.
- 17 percent for transit, complete streets, and greenhouse gas mitigation.

Carver County is expected to receive approximately \$6.5 million in 2026. The new revenue is critical to keep up with inflation and enhance multimodal transportation infrastructure.



The metropolitan area sales tax provides more than 80 percent of the revenue to these multimodal programs. The seven metro Counties receive 17 percent of this tax with Metro Transit receiving 83 percent. Furthermore, the five suburban Counties (Anoka, Carver, Washington, Scott, and Dakota) share about half of the 17 percent while generating 30 percent of the sales tax revenue. Any reduction to the County share is unacceptable.

REQUESTED POSITION

Support legislation to protect or increase the share of the Regional Transportation Sales and Use Tax going to metropolitan Counties.

METROPOLITAN COUNCIL'S PARK FUTURE REIMBURSEMENT PROGRAM

BACKGROUND

Since the early 1990s, the Parks Future Reimbursement Program has enabled implementing agencies to request council approval to acquire land and develop regional parks (and trails) using agency funds and then be eligible for reimbursement in the future using council tax exempt bonds (no state funding has supported this program). The Parks Future Reimbursement Program is part of the council's Regional Parks Bonding Program and has policy guidance from the Regional Parks Policy Plan and the Parks Fund Distribution Policy.

In 2021, the council stopped reimbursing agencies for certain eligible expenses because the Metropolitan Council's Bond Counsel determined that the Parks Future Reimbursement Program did not comply with IRS regulations. Since 2021, council and agency parks staff have unsuccessfully brainstormed potential new options to restart reimbursing agencies for all eligible expenses.

According to council records, \$8.6 million in Carver County taxpayer funds have been spent on eligible expenses (primarily acquiring land for Lake Waconia Regional Park) but Carver County has only received \$4.4 million from the Parks Future Reimbursement Program, which means Carver County taxpayers have not been reimbursed for **\$4.2 million** in eligible expenses.

REQUESTED POSITION

Support legislation to reimburse Carver County taxpayers for spending **\$4.2 million** acquiring land and developing regional parks and trails.

SUPPORT FOR PHASE III OF THE LAKE WACONIA REGIONAL PARK DEVELOPMENT

BACKGROUND

Lake Waconia Regional Park is a 160-acre Metropolitan Regional Park, minimally developed, and located on the second largest lake in the Twin Cities area. Carver County received past funding from the state for the phased development of Lake Waconia Regional Park.

In 2018, the county received \$1.5 million of state bonds for phase I of the park development, which included site grading, installation of municipal utility lines, and the construction of roadways and parking lots.

In 2020, the County received an additional \$2.5 million of state bonds for phase II of development. The funds were secured helped construct a new waterfront pavilion with restrooms, rental concessions, and assist in making utility connections. Carver County provided **\$7 million**, 70 percent of the project costs, in local funds towards phase I and phase II developments.

REQUESTED POSITION

Provide **\$3.264 million** in state funds for predesign, design, and construction of a playground, parking lot, trails, walkways, fishing piers, and other site amenities at Lake Waconia Regional Park.

SUPPORT FOR THE REGIONAL PARK SYSTEM BONDING BILL

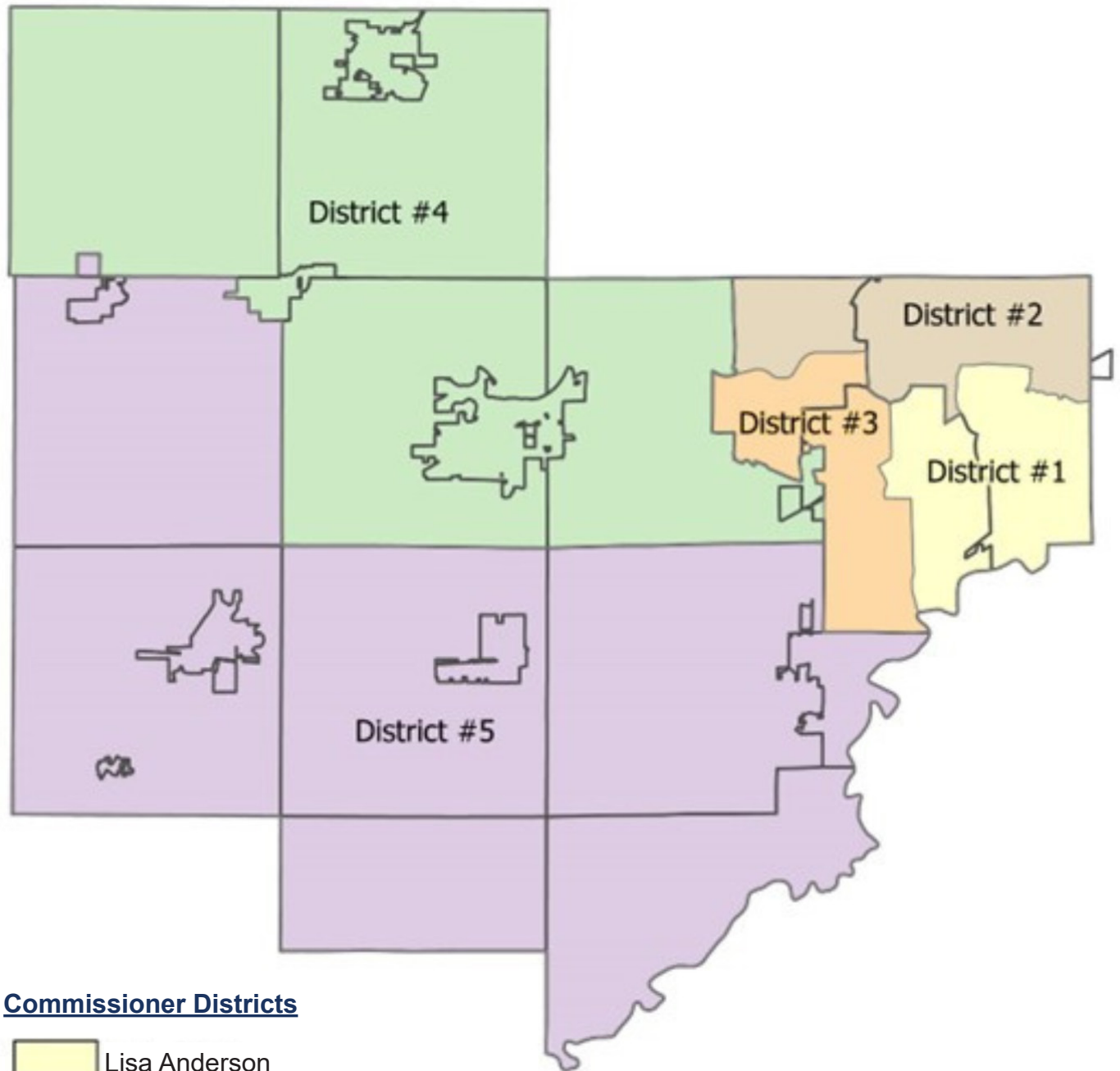
BACKGROUND

The Metropolitan Council's Regional Park Capital Improvement Plan (CIP) for 2026 proposes a total of **\$25 million**, consisting of \$15 million in state bonds and a \$10 million match from Metropolitan Council bonds. This funding supports capital improvements across the Metropolitan Regional Parks System. If fully funded, Carver County's estimated share would be approximately **\$900,000**, as calculated by the Metropolitan Council.

REQUESTED POSITION

Support legislation that provides up to **\$25 million** for the 2026 Regional Park CIP, including \$15 million in state bonding and a \$10 million Metropolitan Council match.

CARVER COUNTY MAP OF DISTRICTS



Commissioner Districts

	Lisa Anderson
	Tom Workman
	Matt Udermann
	Tim Lynch
	John P. Fahey



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